

cPa DIXON, WALLER & CO., INC.

---

SOUTHEASTERN BOARD OF  
COOPERATIVE EDUCATIONAL  
SERVICES

LAMAR, COLORADO

FINANCIAL STATEMENTS

JUNE 30, 2019

**DIXON, WALLER & CO., INC.**

**TABLE OF CONTENTS**

**SOUTHEASTERN BOARD OF COOPERATIVE  
EDUCATIONAL SERVICES**

**FINANCIAL STATEMENTS**

**JUNE 30, 2019**

	<u>Page</u>
Title Page	
Table of Contents	
Roster of Officials	
<b><u>FINANCIAL SECTION</u></b>	
Independent Auditor's Report .....	1-2
Management's Discussion and Analysis.....	i-vii
<b><u>BASIC FINANCIAL STATEMENTS</u></b>	
<b>Government Wide Financial Statements:</b>	
Statement of Net Position.....	3
Statement of Activities.....	4
<b>Fund Financial Statements:</b>	
Balance Sheet – Governmental Funds .....	5
Reconciliation of Governmental Funds Balance Sheet to Statement of Net Position .....	6
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	7
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	8
Notes to Basic Financial Statements.....	9-35

**REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Major Governmental Funds:**

**General Fund** ..... 36

**Pension Trend Data:**

**Schedule of Proportionate Share of Net Pension Liability**..... 37

**Schedule of BOCES Contributions - Pension**..... 38

**Other Post Employment Benefits (OPEB) Trend Data:**

**Schedule of Proportionate Share of Net OPEB Liability**..... 39

**Schedule of BOCES Contributions – OPEB**..... 40

**COMBINING SCHEDULES**

**Balance Sheet by Program – General Fund**..... 41-42

**Schedule of Revenues, Expenditures and Fund Balances by Program**..... 43-44

**STATE REQUIRED SCHEDULE**

**Auditor’s Integrity Report (Revenues, Expenditures, and Fund Balance by Fund)**..... 45

**Bolded Balance Sheet**..... 46-48

**SINGLE AUDIT SECTION**

**Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***..... 49-50

**Independent Auditor’s Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by Uniform Guidance** ..... 51-52

**Schedule of Findings and Questioned Costs** ..... 53-54

**Summary of Schedule of Prior Audit Findings** ..... 55

**Schedule of Expenditures of Federal Awards** ..... 56

**Notes to Schedule of Expenditures of Federal Awards** ..... 57

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**BOARD OF DIRECTORS**  
June 30, 2019

---

**BOARD OF DIRECTORS**

<b>Danny Tinnes</b>	<b>President</b>
<b>Bob Lenning</b>	<b>Vice President</b>
<b>Keith Crow</b>	<b>Secretary/Treasurer</b>
<b>Regina Jo Dorenkamp</b>	<b>Member</b>
<b>Bob Acre</b>	<b>Member</b>
<b>Denyce Block</b>	<b>Member</b>
<b>Kevin Humrich</b>	<b>Member</b>
<b>Terri Beckett</b>	<b>Member</b>
<b>Nikki Shannon</b>	<b>Member</b>
<b>Jerry Casebolt</b>	<b>Member</b>
<b>David Walker</b>	<b>Member</b>
<b>Larry Duncan</b>	<b>Member</b>
<b>John Wittler</b>	<b>Member</b>
<b>Amanda Koeller</b>	<b>Member</b>
<b>Cole Eskew</b>	<b>Member</b>
<b>James DuBois</b>	<b>Member</b>

**EXECUTIVE DIRECTOR**

**Loraine Saffer**

**FINANCIAL SECTION**

164 E. MAIN  
TRINIDAD, COLORADO 81082  
(719) 846-9241 FAX (719) 846-3352

**INDEPENDENT AUDITOR'S REPORT**

**Board of Directors  
Southeastern Board of  
Cooperative Educational Services  
Lamar, Colorado 81052**

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Southeastern Board of Cooperative Educational Services, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Southeastern Board of Cooperative Educational Services' basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Southeastern Board of Cooperative Educational Services, as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension and post employment benefits trend data on pages i through vii and 36 through 40 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Southeastern Board of Cooperative Educational Services' basic financial statements. The combining schedules and state required schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The combining schedules, state required schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining schedules, state required schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 29, 2019 on our consideration of the Southeastern Board of Cooperative Educational Services' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Southeastern Board of Cooperative Educational Services' internal control over financial reporting and compliance.

Dixon, Waller & Co., PC

November 29, 2019

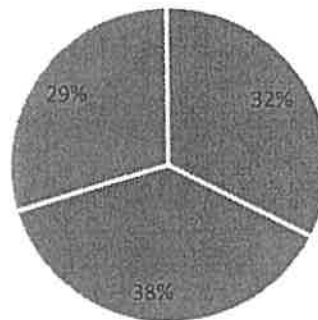
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**SOUTHEASTERN BOCES – LAMAR, COLORADO  
MANAGEMENT’S DISCUSSION AND ANALYSIS (MD&A)  
FISCAL YEAR ENDING JUNE 30, 2019**

As management of the Southeastern BOCES (SEBOCES), we offer readers of the SEBOCES’ financial statements this narrative overview and analysis of the financial activities of the SEBOCES for the fiscal year ending June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit. While GASB 34 requires responses to eight items that are included herein, we will start this MD & A with a review of key financial highlights.

**FINANCIAL HIGHLIGHTS**

- The BOCES beginning fund balance on July 1, 2018 was \$746,774 and an ending fund balance of \$755,811.
- The General Fund had total revenue of \$2,852,503. The sources of this revenue were 29% from Federal sources 29% from State sources, and 32% from local sources.



■ Local Sources   ■ State Sources   ■ Federal Sources

- State funds for grant writing activities were received in the amount of \$11,512 and was placed in accounts for the 12 school districts to use as needed. With those funds, we reimbursed the school districts for approximately 10 small grants written within the districts.
- The Alternative Licensing Program (ALP) was a great success again with twenty-one teacher candidates. ALP provides an alternative option for local residents to earn a Colorado teacher’s license while on the job. The schools in the SEBOCES and area districts utilize this option to find quality people who have knowledge and skills that can benefit students.
- We are the Title III Consortium for twelve school districts, which included five school districts from Santa Fe Trails BOCES. The total funds received were \$25,833 for regular funds. The funds were used for professional development in instructional strategies for English Language instruction to teachers and other educational professionals.
- The board initiated no new construction projects during this fiscal year.

## OVERVIEW OF BASIC FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the SEBOCES' finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the SEBOCES is improving or deteriorating.

The statement of activities presents information showing how the SEBOCES' net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the SEBOCES that are principally supported by district assessments and governmental revenues.

## FINANCIAL HIGHLIGHTS

The District was required to implement GASB 68 resulting in a net pension liability of \$3,137,539 under GASB 68 the District's proportionate share of the net pension liability of the Colorado state retirement system, the Public Employees Retirement Association is recorded as a liability of the District. At implementation beginning equity is restated and deferred inflows, outflows and the net pension liability are reported. Beginning net position of governmental activities decreased as a result of this change.

The District was required to implement GASB 75 resulting in a net other post-employment benefit (OPEB) liability of \$156,701. Under GASB 75 the District's proportionate share of the OPEB liability of the Colorado state retirement system Health Care Trust Fund administered by the Public Employees Retirement Association, is recorded as a liability of the District. At implementation beginning equity is restated and deferred inflows, outflows and the net OPEB liability are reported. Beginning net position of governmental activities decreased as a result of this change.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net Position may serve over time as a useful indicator of a government's financial position. In the case of the SEBOCES, revenues exceeded expenses by \$9,037, which leaves a fund balance of \$755,811. Upon implementing GASB 68 the net position is again in a negative figure of (\$3,864,480).

The largest portion of the SEBOCES' net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment).

The SEBOCES' financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

**Table 1. Net Position for the period ending June 30, 2019**

This analysis will show a good comparison from the prior year Assets, since the implementation of GASB Statement 34.

Table 1 provides a summary of the district's net position as of June 30, 2019.

	2017-2018	2018-2019
Current Assets	\$1,072,934	\$1,127,704
Noncurrent Assets	\$130,084	\$130,228
Deferred Outflow of Resources	\$2,004,084	\$1,226,205
<b>Total Assets &amp; Deferred Outflows</b>	<b>\$3,207,102</b>	<b>\$2,484,137</b>
Current Liabilities	\$326,160	\$371,893
Noncurrent Liabilities	\$6,668,110	\$3,305,208
Deferred Inflow of Resources	\$516,921	\$2,671,516
<b>Total Liabilities &amp; Deferred Inflows</b>	<b>\$7,511,191</b>	<b>\$6,348,617</b>
Net Position		
Net Investment in Capital Assets	\$130,084	\$130,228
Restricted		
Unassigned	\$(4,434,173)	\$(3,994,708)
<b>Total Net Position</b>	<b>\$(4,304,089)</b>	<b>\$(3,864,480)</b>

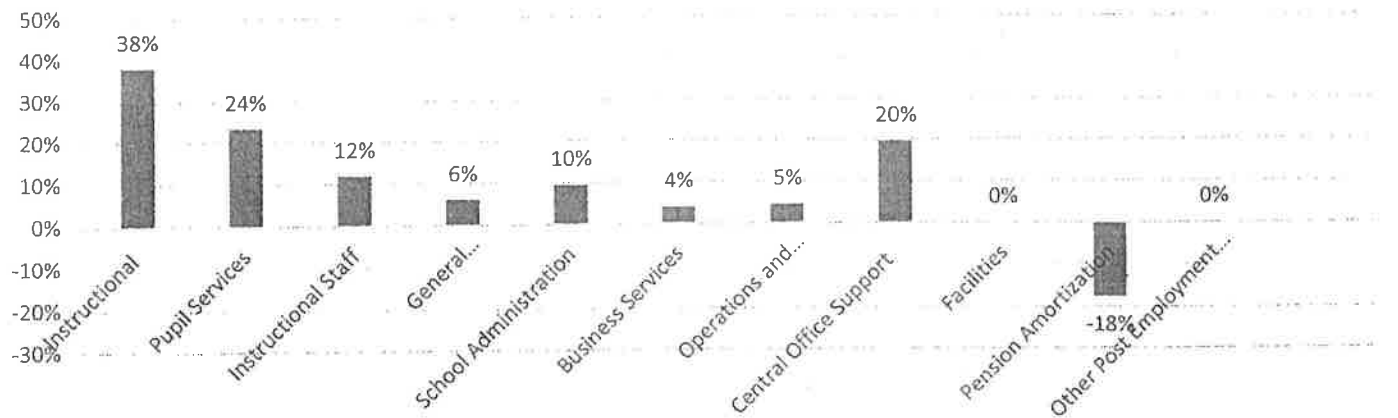
Due to the Southeastern BOCES participation with PERA, GASB 68 and GASB 75, the total net position of SEBOCES does not reflect the actual current net position of the SEBOCES. The actual net position without GASB 68 and 75 is \$755,811 for the Southeastern BOCES.

The SEBOCES' total revenues for the fiscal year ended June 30, 2019, were \$2,852,503. The following table presents a summary of entity wide revenues and expenses for the fiscal years ended June 30, 2018 and June 30, 2019.

**Table 2. Revenue and Expenses**

<b>Revenues:</b>	<b>2017-2018</b>	<b>2018-2019</b>
Charges for Services	\$506,448	\$490,527
Operating Grants	\$1,594,317	\$1,764,241
Capital Grants	\$00	\$00
BOCES Administration	\$366,714	\$429,591
Earnings on Investments	\$2,690	\$3,360
Other sources	\$164,802	\$164,784
<b>Total Revenue</b>	<b>\$2,634,971</b>	<b>\$2,852,503</b>
<b>Expenses:</b>		
Instructional	\$773,829	\$922,457
Support Services:		
Pupil Services	\$521,063	\$567,881
Instructional Staff	\$273,234	\$286,997
General Administration	\$187,482	\$147,563
School Administration	\$215,630	\$230,632
Business Services	\$74,406	\$99,018
Operations and Maintenance	\$125,575	\$111,129
Student Transportation	-	-
Central Office Support	\$374,957	\$473,482
Facilities	\$7,347	\$1,830
Pension Amortization	\$1,063,012	(\$430,614)
Other Post Employment Benefit Expense	\$1,804	\$2,519
<b>Total Expenses</b>	<b>\$3,618,339</b>	<b>\$2,412,894</b>
<b>Changes in Net Position</b>	<b>\$(983,368)</b>	<b>\$439,609</b>
<b>Net Position, Beginning</b>	<b>\$(3,320,721)</b>	<b>\$(4,304,089)</b>
<b>Prior Year Adjustment</b>	<b>-</b>	<b>-</b>
<b>Net Position, Ending</b>	<b>\$(4,304,089)</b>	<b>\$(3,864,480)</b>

Below is a chart that will give a good view as to how the expenditures are broken out. As you can see the main part of the expenses is for salary and benefits. Since the cost of medical insurance continues to soar we have capped out benefit at \$500.00 per employee per month. This only includes medical insurance. Dental and vision are now voluntary coverage.



District assessments to the 12 school districts within the SEBOCES were based on a per pupil amount using the prior year's October 1 funded pupil count. General fund assessments were \$37.88 per pupil. The technology assessment was \$10,950 per district irrespective of size. Special Education assessments are based on the December 1 Special Education enrollment. Special Education assessments are \$663.01 per pupil. The total of these assessments to the individual districts was \$480,938.

### ANALYSIS OF FINANCIAL POSITION AND RESULTS OF OPERATIONS

The financial position of the SEBOCES gained strength this year. Student counts in some districts increased, but others decreased, which effects Federal and State funding. Monthly, the management staff reviews the financial reports to track expenditures within budget categories. Any problems noted are attended to immediately. Quarterly reports of the fiscal position of the SEBOCES are supplied to the Board of Directors as required by state law. The financial information is now available online at [www.seboces.org](http://www.seboces.org).

The operations of the SEBOCES during the 2018-2019 fiscal years show a wide variety of programs that were funded. The Department of Exceptional Student Services remains the largest operation in the BOCES with 24 staff members.

During the 2018-2019 school year the Southeastern BOCES sponsored 45 professional/staff development opportunities for the personnel in our service area. The attendance total was over 489 administrators, teachers, and para-professionals. Approximately 908 certificates were issued for recertification credits.

The Distance Learning System offered sixteen courses to high school students in our BOCES school districts with 85 students participating. Thirteen of those courses were classified as "dual-credit" courses in which students received both high school and college credit. Five instructors across the SEBOCES service area provided guidance for 85 students participating in this distance learning system offering.

The Southeastern BOCES continues to operate a fiber optic email system that connects to all the twelve school districts in the BOCES. This internet technology and our distance learning labs provide the framework for the delivery of the Distance Learning program.

The Schools and Libraries Program of the Universal Service Fund, which is administered by the Universal Service Administrative Company (USAC) under the direction of the Federal Communications Commission (FCC) provide provides discounted telecommunications, Internet access, and internal connections to eligible schools and is a

program the Southeastern BOCES is able to participate. The Southeastern BOCES received reimbursement at a rate of 81% funding for both our Internet access and the WAN connection utilized by our member districts for the Distance Learning Systems. The application process is one of the services provided for all of our member districts.

### ANALYSIS OF FUND BALANCES AND TRANSACTIONS

Sufficient funds were available in July and August for accrued salaries and benefits. The balance in all governmental fund types at the start of the fiscal year on July 1, 2018 was \$746,774. On June 30, 2019 this amount was \$755,811 which is available for future use.

### BUDGET VARIANCE ANALYSIS

Since the Administrative team studies the budget reports monthly, there was no budget variance.

### CAPITAL ASSETS AND LONG-TERM DEBT ACTIVITY

Capital assets, which include land, buildings and improvements, equipment, and vehicles, are reported in the government-wide financial statements. The Southeastern Colorado BOCES had a total of 19 vehicles in 2018-2019. The vehicles are mainly used by the Department of Exceptional Student Services in their travels throughout our five county regions in the performance of their duties. We continue to maintain a fleet of vehicles for this purpose. Since the BOCES covers a 6000-square mile radius, the fluctuating price of fuel and upkeep of vehicles is also a concern.

A summary of the BOCES' Capital Assets is as follows:

#### 2018-2019

	Balance 07/01/18	Additions	Deletions	Balance 06/30/19
<b>Non-Depreciable Assets:</b>				
Land	21,000		00	21,000
<b>Total Non-Depreciable Assets:</b>	21,000		00	21,000
<b>Depreciable Assets:</b>				
Buildings and Site Improvements	413,488	-	00	413,488
Equipment & Vehicles	773,040	32,479	00	805,519
<b>Total Depreciable Assets</b>	<b>1,186,528</b>	<b>32,479</b>	<b>00</b>	<b>1,219,007</b>
<b>Less Accumulated Depreciation for:</b>				
Building & Site Improvement	347,929	7,791	00	355,720
Equipment and Vehicles	729,515	24,544	00	754,059
<b>Total Accumulated Depreciation</b>	<b>1,077,444</b>	<b>32,335</b>	<b>00</b>	<b>1,109,779</b>
<b>Total Capital Assets, Net</b>	<b>130,084</b>	<b>144</b>		<b>130,228</b>

**2017-2018**

	Balance 07/01/17	Additions	Deletions	Balance 06/30/18
<b>Non-Depreciable Assets:</b>				
Land	21,000		00	21,000
<b>Total Non-Depreciable Assets:</b>	21,000		00	21,000
<b>Depreciable Assets:</b>				
Buildings and Site Improvements	398,061	10,378	00	408,439
Equipment & Vehicles	749,789	28,300	00	778,089
<b>Total Depreciable Assets</b>	<b>1,147,850</b>	<b>38,678</b>	<b>00</b>	<b>1,186,528</b>
<b>Less Accumulated Depreciation for:</b>				
Building & Site Improvement	340,554	8,748	00	349,302
Equipment and Vehicles	709,008	19,134	00	718,142
<b>Total Accumulated Depreciation</b>	<b>1,049,562</b>	<b>27,882</b>	<b>00</b>	<b>1,077,444</b>
<b>Total Capital Assets, Net</b>	119,288	10,796		<b>130,084</b>

There is no long-term debt.

**MODIFIED APPROACH TO REPORT INFRASTRUCTURE ASSETS**

This approach is not applicable to the Southeastern BOCES.

**CURRENTLY KNOWN FACTS HAVING EFFECT ON FINANCIAL POSITION**

Member school districts of SEBOCES region are still facing declining enrollment. School districts also were mandated to cut their total program in 2018-2019 since the federal government was trying to balance their budget. Since these were also extreme decreases in revenue at the district level due to the negative factor, the SEBOCES also were required to make cuts in our budgets.

At the time, these financial statements were prepared the Southeastern BOCES is aware of the following circumstance that affect the financial health in the future.

1. Continuing loss of student enrollment in member districts
2. Significant increases in health cost and utilities
3. Changes in State ECEA revenue
4. Changes in Special Education IDEA revenues and other federal funding

This financial report is designed to provide for all those with an interest in the SEBOCES, a general overview of the SEBOCES' finances and to demonstrate the SEBOCES' accountability for the money it receives. If you have any questions regarding this report should be directed to the SEBOCES Business Office (719-336-9046) or by mail at P.O. Box 1137, Lamar, CO 81052.

**BASIC FINANCIAL STATEMENTS**

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**STATEMENT OF NET POSITION**  
**June 30, 2019**

	<b>Governmental Activities</b>	<b>Totals</b>
<b><u>ASSETS</u></b>		
Cash	947,785	947,785
Accounts Receivable	29,339	29,339
Accrued Revenue	150,580	150,580
Capital Assets	1,240,007	1,240,007
Accumulated Depreciation	(1,109,779)	(1,109,779)
<b><u>Total Assets</u></b>	<b><u>1,257,932</u></b>	<b><u>1,257,932</u></b>
 <b><u>DEFERRED OUTFLOW OF RESOURCES</u></b>		
Pension	1,215,569	1,215,569
Other Post Employment Benefits	10,636	10,636
<b><u>Total Deferred Outflow of Resources</u></b>	<b><u>1,226,205</u></b>	<b><u>1,226,205</u></b>
 <b><u>LIABILITIES</u></b>		
Accounts Payable	57,769	57,769
Accrued Salaries	159,205	159,205
Unearned Grant Payments	154,919	154,919
Net Pension Obligation	3,137,539	3,137,539
Net Other Post Employment Benefits Obligation	156,701	156,701
Compensated Absences	10,968	10,968
<b><u>Total Liabilities</u></b>	<b><u>3,677,101</u></b>	<b><u>3,677,101</u></b>
 <b><u>DEFERRED INFLOW OF RESOURCES</u></b>		
Pension	2,669,247	2,669,247
Other Post Employment Benefits	2,269	2,269
<b><u>Total Deferred Inflow of Resources</u></b>	<b><u>2,671,516</u></b>	<b><u>2,671,516</u></b>
 <b><u>NET POSITION</u></b>		
Net Investment in Capital Assets	130,228	130,228
Unassigned	(3,994,708)	(3,994,708)
<b><u>Total Net Position</u></b>	<b><u>(3,864,480)</u></b>	<b><u>(3,864,480)</u></b>

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended June 30, 2019**

FUNCTIONS	Program Revenues			Net (Expenses) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants & Contributions	Capital Grants and Contributions	Governmental Activities	Total
Instructional Services	922,457	49,890	876,509	-	3,942	3,942
Supporting Services:						
Students	567,881	72,330	454,583	-	(40,968)	(40,968)
Instructional Staff	286,997	28,496	68,553	-	(189,948)	(189,948)
General Administration	147,563	7,045	83,676	-	(56,842)	(56,842)
School Administration	230,632	-	230,632	-	-	-
Business Support	99,018	44,677	37,359	-	(16,982)	(16,982)
Operation & Maintenance of Facilities	111,129	64,917	319	-	(45,893)	(45,893)
Central Support	473,482	223,172	12,610	-	(237,700)	(237,700)
Capital Outlay	1,830	-	-	-	(1,830)	(1,830)
Pension Cost	(430,614)	-	-	-	430,614	430,614
Other Post Employment Benefits Cost	2,519	-	-	-	(2,519)	(2,519)
<b>Total Governmental Activities</b>	<u>2,412,894</u>	<u>490,527</u>	<u>1,764,241</u>	<u>-</u>	<u>(158,126)</u>	<u>(158,126)</u>
General Revenues						
BOCES Administration				429,591		429,591
Intergovernmental Non-Specific				164,784		164,784
Interest Revenue				3,360		3,360
<b>Total General Revenues</b>				<u>597,735</u>		<u>597,735</u>
<b>Change in Net Position</b>				439,609		439,609
<b>Net Position, Beginning</b>				(4,304,089)		(4,304,089)
<b>Net Position, Ending</b>				<u>(3,864,480)</u>		<u>(3,864,480)</u>

The accompanying notes are an integral part of these financial statements.

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
June 30, 2019

	<u>General Fund</u>	<u>Total</u>
<b><u>ASSETS</u></b>		
Cash	947,785	947,785
Accounts Receivable	29,419	29,419
Accrued Revenue	<u>150,500</u>	<u>150,500</u>
<u>Total Assets</u>	<u>1,127,704</u>	<u>1,127,704</u>
 <b><u>DEFERRED OUTFLOW OF RESOURCES</u></b>	 <u>          -</u>	 <u>          -</u>
<b><u>LIABILITIES</u></b>		
Accounts Payable	57,769	57,769
Accrued Salaries	159,205	159,205
Unearned Grant Payments	<u>154,919</u>	<u>154,919</u>
<u>Total Liabilities</u>	<u>371,893</u>	<u>371,893</u>
 <b><u>DEFERRED INFLOW OF RESOURCES</u></b>	 <u>          -</u>	 <u>          -</u>
<b><u>FUND BALANCES:</u></b>		
Unassigned	<u>755,811</u>	<u>755,811</u>
<u>Total Fund Balances</u>	<u>755,811</u>	<u>755,811</u>
 <b><u>TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES</u></b>	 <u>1,127,704</u>	 <u>1,127,704</u>

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO STATEMENT OF NET POSITION**  
**June 30, 2019**

---

Amounts reported for governmental activities in the statement of net position are different because:

<b><u>TOTAL FUND BALANCE – GOVERNMENTAL FUNDS</u></b>	<b>755,811</b>
Capital Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$1,240,007 and the accumulated depreciation is \$1,109,779.	130,228
Long-term liabilities for compensated absences are not due and payable in the current period and, therefore, not reported in the governmental funds.	(10,968)
Net pension and other post employment benefits liabilities, along with associated deferred flow, are not recorded at the fund level:	
Net Pension Liability	(3,137,539)
Net Other Post Employment Benefits Liability	(156,701)
Deferred Outflows	1,226,205
Deferred Inflows	<u>(2,671,516)</u>
<b><u>TOTAL NET POSITION – GOVERNMENTAL ACTIVITIES</u></b>	<b><u>(3,864,480)</u></b>

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES – GOVERNMENTAL FUNDS**  
**For the Year Ended June 30, 2019**

	<u>General Fund</u>	<u>Total Governmental Funds</u>
<b><u>REVENUES:</u></b>		
Local Sources	923,478	923,478
State Sources	1,070,823	1,070,823
Direct Distribution Payment	25,481	25,481
Federal Sources	<u>832,721</u>	<u>832,721</u>
<u>Total Revenues</u>	<u>2,852,503</u>	<u>2,852,503</u>
<b><u>EXPENDITURES</u></b>		
Instruction	927,836	927,836
Supporting Services:		
Pupil	567,599	567,599
Instructional Staff	286,997	286,997
General Administration	143,406	143,406
School Administration	230,632	230,632
Business	99,018	99,018
Operation & Maintenance of Facilities	113,176	113,176
Central Support	472,972	472,972
Facilities	<u>1,830</u>	<u>1,830</u>
<u>Total Expenditures</u>	<u>2,843,466</u>	<u>2,843,466</u>
<b><u>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</u></b>	<b>9,037</b>	<b>9,037</b>
<b><u>FUND BALANCES, Beginning</u></b>	<b><u>746,774</u></b>	<b><u>746,774</u></b>
<b><u>FUND BALANCES, Ending</u></b>	<b><u>755,811</u></b>	<b><u>755,811</u></b>

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
For the Year Ended June 30, 2019**

---

Amounts reported for governmental activities in the statement of activities are different because:

**NET CHANGE IN FUND BALANCES – TOTAL GOVERNMENTAL FUNDS** **9,037**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$5,000 are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. This the amount by which depreciation exceeded capital outlays in the current period.

Capital Outlays more than \$5,000	32,479	
Depreciation Expense	<u>(32,335)</u>	144

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, the adjustments to these expenses are not reported as expenditures in governmental funds.

Compensated Absences	2,333
----------------------	-------

The increase in net pension liability, along with the changes and amortizations of deferred flows associated with the net pension liability are not recorded at the fund level:

Pension Cost	430,614
Other Post Employment Benefit Cost	<u>(2,519)</u>

**CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES** **439,609**

The accompanying notes are an integral part of these financial statements.

**NOTES TO BASIC FINANCIAL STATEMENTS**

**NOTE 1**      **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Southeastern Board of Cooperative Educational Services (the Cooperative) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Cooperative's accounting policies are described below.

**A.    Reporting Entity**

Governmental Accounting Standards Board (GASB) Statement No. 14 (as amended by Statement No. 34, No. 39 and No. 61), "*The Financial Reporting Entity*" (GASB No. 14) describes the financial reporting entity as it relates to governmental accounting. According to this Statement, the financial reporting entity consists of a) the primary government, b) organizations for which the primary government is financially accountable and c) other organizations whose exclusion from the reporting entity's financial statements would cause those statements to be misleading or incomplete. Any organizations that can be described by these last two items are included with the primary government in the financial statements as component units.

The Cooperative is not included in any other governmental "reporting entity" as defined in GASB No. 14 and does not include any other component unit as part of its "reporting entity". As required by accounting principles generally accepted in the USA, these basic financial statements present the Cooperative (the primary government) and its component units.

**B.    Government-Wide and Fund Financial Statements**

The Government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Cooperative. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2019

---

**NOTE 1**

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current position and unreserved fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheets.

Amounts reported as program revenues included 1) charges to customers or applicants for goods, services or privileges provided 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues.

All governmental fund types use the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Revenues are considered to be available if collected within 60 days after year-end.

Grants and entitlement revenues are recognized when compliance with matching requirements is met. A receivable is established when the related expenditures exceed revenue receipts.

Expenditures are recorded when the related fund liability is incurred with the exception of general obligation and capital lease debt service which is recognized when due and certain accrued sick and personal pay which are accounted for as expenditures when expected to be liquidated with expendable available financial resources.

When both restricted and unrestricted resources are available for use, it is the Cooperative's policy to use restricted resources first, then unrestricted resources, as they are needed.

**D. Fund Accounting**

The accounts of the Cooperative are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred flows, fund equity, revenues and expenditures, or expenses, as appropriate. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The major funds presented in the accompanying basic financial statements are as follows:

**NOTE 1**      **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D.    Fund Accounting (Continued)**

• **Major Governmental Funds**

1. **General Fund** – the general operating fund of the Cooperative; used to account for all resources that are not required legally or by sound financial management to be accounted for in another fund.

**E.    Cash and Investments**

Cash represents amounts on deposit with financial institutions or held by the Cooperative. The Cooperative is allowed to invest in the following types of investments: short-term certificates of deposit, repurchase agreements, money market deposit accounts, mutual funds, government pools, and U.S. Treasury Obligations. The Cooperative considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

Investments are recorded at fair value in accordance with GASB Statement No. 72 *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

**F.    Accumulated Unpaid Vacation, Sick Pay, and Other Employee Benefit Amounts**

Accumulated unpaid vacation and sick pay are not accrued in governmental funds (using the modified accrual basis of accounting). These amounts do not exceed normal year's accumulations. It is the policy of the Cooperative that no monetary payments will be made for unused sick leave upon termination. A summary of changes of vacation payable as of June 30, 2019 is as follows:

<u>Balance 7-1-18</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance 6-30-19</u>
<u>13,301</u>	<u>      -</u>	<u>2,333</u>	<u>10,968</u>

**G.    Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the various funds. Encumbrances lapse at the end of the year.

**H.    Restricted Grants**

Revenues on grants which are restricted by the grant document for specific purposes are recognized as revenue only after eligible grant costs have been incurred. Grant funds received in excess of grant expenditures are recorded as unearned revenues.

**NOTE 1**      **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**I.    Capital Assets**

Capital assets, which include property, vehicles and equipment, are utilized for general Cooperative operations and are capitalized at actual or estimated cost. Donations of such assets are recorded at estimated fair value at the time of donation. Capital assets are reported in the governmental activities column in the government-wide financial statements.

Maintenance, repairs, and minor renovations are recorded as expenditures when incurred. Major additions and improvements are capitalized. When assets used in the operation of the governmental fund types are sold, the proceeds of the sale are recorded as revenues in the appropriate fund. The Cooperative does not capitalize interest on the construction of capital assets in governmental funds. However, the Cooperative does capitalize interest on the construction of capital assets in business-type activities.

The monetary threshold for capitalization of assets is \$5,000. The BOCES capital assets are depreciated using the straight-line method over the estimated useful lives of the fixed assets (5-40 years). Depreciation of all capital assets is charged as an expense against their operations. Depreciation is recorded in the year of acquisition.

**J.    Long-Term Obligations**

In the government-wide financial statements, long term debt and other long term obligations are reported as liabilities in the applicable government activities. The Cooperative records long-term debt of governmental funds at the face value. The Cooperative does not have a material liability for long term debt payable at June 30, 2019.

**K.    Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**L.    GASB Statement No. 54**

The Government Accounting Standards Board (GASB) has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). This statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 1**    **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**L.    GASB Statement No. 54 (Continued)**

1. Nonspendable such as fund balance associated with inventories, prepaids, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned).
2. Restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
3. Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Cooperative Board of Directors (the cooperative's highest level of decision-making authority).
4. Assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and
5. Unassigned fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

**Fund Balance Classification Policies and Procedures**

**Committed Fund Balance Policy:**

The Cooperative's Committed Fund Balance is fund balance reporting required by the Cooperative, either because of a Cooperative Policy in the Cooperative Policy Manual, or because of motions that passed at Cooperative meetings.

**Assigned Fund Balance Policy:**

The Cooperative's Assigned Fund Balance is fund balance reporting occurring by Cooperative Administration authority, under the direction of the Chief Business Officer.

**Order of Fund Balance Spending Policy**

The Cooperative's policy is to apply expenditures against non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year by adjusting journal entries.

First Non-spendable fund balances are determined. Then restricted fund balances for specific purposes are determined (not including non-spendable amounts). Then unrestricted fund balances are determined following the order of committed, assigned, and unassigned.

**Fund Balance Classification by Fund:**

	<u>General Fund</u>	<u>Total Governmental Funds</u>
Unassigned	<u>755,811</u>	<u>755,811</u>
<u>Total Fund Balances</u>	<u>755,811</u>	<u>755,811</u>

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2019

---

**NOTE 1**    **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**M.    Deferred Outflows / Inflows of Resources**

In addition to assets, the statement of financial position and the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position and the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**NOTE 2**    **RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The governmental funds balance sheet includes a reconciliation between *fund balances – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. Additionally, the governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net change in fund balances – total government funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

These reconciliations detail items that require adjustment to convert from the current resources measurement and modified accrual basis for governmental fund statements to the economic resources measurement and full accrual basis used for government-wide statements.

**NOTE 3**    **BUDGETARY INFORMATION**

Revenues and expenditures are controlled by budgetary accounting systems in accordance with various legal requirements. The budgeted revenues and expenditures represent the original adopted budget as subsequently adjusted by the Board of Directors in accordance with Colorado School Laws. Budgets are generally prepared on the same basis as that used for accounting purposes.

The Cooperative has set procedures to be followed in establishing the budgetary data reflected in the financial statements:

1. Prior to June 1, the Executive Director submits Board of Directors a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public notices are released to obtain taxpayer comments.
3. Prior to June 30, the budget is legally enacted through passage of a resolution.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 3**    **BUDGETARY INFORMATION (Continued)**

4. The Executive Director is authorized to transfer budgeted amounts between categories within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Board of Education.
5. Formal budgetary integration should be employed as a management control device during the year for the General Fund.
6. The Budget for the General Fund is adopted on a basis consistent with generally accepted accounting principles (GAAP).

**NOTE 4**    **CASH AND INVESTMENTS**

**Deposits**

The Colorado Public Deposit Protection Act (PDPA), requires that all units of local government deposit cash in eligible public depositories, eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

At June 30, 2019, the Cooperative's bank balance and corresponding carrying balance were as follows:

	<u>Carrying Balance</u>	<u>Bank Balance</u>
Insured (FDIC)	250,000	250,000
Uninsured, Collateralized under the Public Deposit Protection Act of the State of Colorado	<u>697,785</u>	<u>590,012</u>
<u>Total Cash and Deposits</u>	<u>947,785</u>	<u>840,012</u>

As presented above, deposits with a bank balance of \$590,012 and a carrying balance of \$697,785 as of June 30, 2019 are uninsured, are exposed to custodial risk, and are collateralized with securities held by the pledging financial institution.

**NOTE 5**    **ACCRUED SALARIES AND BENEFITS**

Salaries and retirement benefits of certain contractually employed personnel are paid over a twelve month period from September to August, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, at June 30, 2019, are estimated to be \$159,205. Accordingly, the accrued compensation is reflected as a liability in the accompanying financial statements of the General Fund.

**NOTE 6**

**PENSION PLAN**

**Defined Benefit Pension Plan**

**Summary of Significant Accounting Policies**

**Pensions.** Southeastern Board of Cooperative Educational Services participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications to the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years*. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the SCHDTF are listed below. A full copy of the bill can be found online at [www.leg.colorado.gov](http://www.leg.colorado.gov).

- Increases employer contribution rates for the SCHDTF by 0.25 percent on July 1, 2019.
- Increases employee contribution rates for the SCHDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019)
- As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.

**NOTE 6**      **PENSION PLAN (Continued)**

**General Information about the Pension Plan**

**Plan description.** Eligible employees of the Southeastern Board of Cooperative Educational Services are provided with pensions through the School Division Trust Fund (SCHDTF) - a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Benefits provided as of December 31, 2018.** PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

**The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:**

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

**The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:**

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

**In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.**

**Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.**

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 6**      **PENSION PLAN (Continued)**

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB18-200, there are no annual increases (AI) for 2018 and 2019 for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lesser of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contribution provisions as of June 30, 2019.* Eligible employees, Southeastern Board of Cooperative Educational Services and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees are required to contribute 8 percent of their PERA-includable salary during the period of July 1, 2018 through June 30, 2019. Employer contribution requirements are summarized in the table below.

	July 1, 2018 Through December 31, 2018	January 1, 2019 Through June 30, 2019
Employer Contribution Rate	10.15 %	10.15 %
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208 (1)(f)	(1.02)%	(1.02)%
Amount apportioned to the SCHDTF	9.13%	9.13%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%	5.50%
Total employer contribution rate to the SCHDTF	19.13%	19.13%

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 6**      **PENSION PLAN (Continued)**

As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the Southeastern Board of Cooperative Educational Services is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from Southeastern Board of Cooperative Educational Services were \$194,022 for the year ended June 30, 2019.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SCHDTF was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total pension liability to December 31, 2018. The Southeastern Board of Cooperative Educational Services proportion of the net pension liability was based on Southeastern Board of Cooperative Educational Services contributions to the SCHDTF for the calendar year 2017 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2019, the Southeastern Board of Cooperative Educational Services reported a liability of \$3,137,539 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the Southeastern Board of Cooperative Educational Services as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with Southeastern Board of Cooperative Educational Services were as follows:

Southeastern Board of Cooperative Educational Services proportionate share of the net pension liability	\$ 3,137,539
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the Southeastern Board of Cooperative Educational Services	\$ 429,015
<b>Total</b>	<b>\$ 3,566,554</b>

At December 31, 2018, the Southeastern Board of Cooperative Educational Services proportion was 0.0177 percent, which was a decrease of 0.0024 from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the Southeastern Board of Cooperative Educational Services recognized pension income of \$430,614 and revenue of \$25,481 for support from the State as a nonemployer contributing entity. At June 30, 2019, the Southeastern Board of Cooperative Educational Services reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 6**      **PENSION PLAN (Continued)**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	106,429	-
Changes of assumptions or other inputs	585,635	(1,951,212)
Net difference between projected and actual earnings on pension plan investments	424,967	(253,951)
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	(464,084)
Contributions subsequent to the measurement date	98,538	N/A
<b>Total</b>	<b>1,215,569</b>	<b>(2,669,247)</b>

\$98,538 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	
2020	(321,764)
2021	(796,333)
2022	(527,655)
2023	93,536
2024	-
Thereafter	-

*Actuarial assumptions.* The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 – 9.70 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	4.78 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (automatic)	2.00 percent compounded annually
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
NOTES TO BASIC FINANCIAL STATEMENTS  
June 30, 2019

**NOTE 6**      **PENSION PLAN (Continued)**

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount Rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (automatic)	0% through 2019 and 1.5% compounded annually, thereafter
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2016, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 6**      **PENSION PLAN (Continued)**

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income - Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
<b>Total</b>	<b>100.00%</b>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

*Discount rate.* The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
 NOTES TO BASIC FINANCIAL STATEMENTS  
 June 30, 2019

**NOTE 6**

**PENSION PLAN (Continued)**

- As specified in law, the State will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent.

As of the prior measurement date, the long-term expected rate of return on plan investments of 7.25 percent and the municipal bond index rate of 3.43 percent were used in the discount rate determination resulting in a discount rate of 4.78 percent, 2.47 percent lower compared to the current measurement date.

*Sensitivity of the Southeastern Board of Cooperative Educational Services proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	3,988,844	3,137,539	2,423,150

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's fiduciary net position is available in PERA's CAFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**NOTE 6**      **PENSION PLAN (Continued)**

**Defined Contribution Pension Plan**

**Voluntary Investment Program**

*Plan Description* – Employees of the Southeastern Board of Cooperative Educational Services that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Funding Policy* – The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions, employer contributions and investment earnings. For the year ended June 30, 2019, program members contributed \$10,959.

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS**

**Defined Benefit Other Post Employment Benefit (OPEB) Plan**

**Summary of Significant Accounting Policies**

*OPEB.* Southeastern Board of Cooperative Educational Services participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

**General Information about the OPEB Plan**

*Plan description.* Eligible employees of the Southeastern Board of Cooperative Educational Services are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS (Continued)**

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

*PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS (Continued)**

***DPS Benefit Structure***

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

***Contributions.*** Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Southeastern Board of Cooperative Educational Services is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Southeastern Board of Cooperative Educational Services were \$10,345 for the year ended June 30, 2019.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2019, the Southeastern Board of Cooperative Educational Services reported a liability of \$156,701 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The Southeastern Board of Cooperative Educational Services proportion of the net OPEB liability was based on Southeastern Board of Cooperative Educational Services contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the Southeastern Board of Cooperative Educational Services proportion was 0.0115 percent, which was an increase of 0.0001 from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the Southeastern Board of Cooperative Educational Services recognized OPEB expense of \$2,519. At June 30, 2019, the Southeastern Board of Cooperative Educational Services reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 7**

**OTHER POST EMPLOYMENT BENEFITS (Continued)**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	569	(239)
Changes of assumptions or other inputs	1,099	-
Net difference between projected and actual earnings on OPEB plan investments	2,779	(1,878)
Changes in proportion and differences between contributions recognized and proportionate share of contributions	935	(152)
Contributions subsequent to the measurement date	5,254	N/A
<b>Total</b>	<b>10,636</b>	<b>(2,269)</b>

\$5,254 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30,	
2020	526
2021	525
2022	527
2023	1,152
2024	369
Thereafter	14

*Actuarial assumptions.* The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 percent in aggregate
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	5.00 percent
Medicare Part A premiums	3.25 percent for 2018, gradually rising to 5.00 percent in 2025
DPS benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 June 30, 2019

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS (Continued)**

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$736	\$367
Kaiser Permanente Medicare Advantage HMO	602	236
Rocky Mountain Health Plans Medicare HMO	611	251
United Healthcare Medicare HMO	686	213

The 2018 Medicare Part A premium is \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$289
Kaiser Permanente Medicare Advantage HMO	300
Rocky Mountain Health Plans Medicare HMO	270
United Healthcare Medicare HMO	400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS (Continued)**

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

<b>Year</b>	<b>PERACare Medicare Plans</b>	<b>Medicare Part A Premiums</b>
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

**NOTE 7      OTHER POST EMPLOYMENT BENEFITS (Continued)**

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- **Initial per capita health care costs** for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- **The health care cost trend rates** for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
 June 30, 2019

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS (Continued)**

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income - Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
<b>Total</b>	<b>100.00%</b>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

*Sensitivity of the Southeastern Board of Cooperative Educational Services proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
PERACare Medicare trend rate	4.00%	5.00%	6.00%
Initial Medicare Part A trend rate	2.00%	3.00%	4.00%
Ultimate Medicare Part A trend rate	3.25%	4.25%	5.25%
Net OPEB Liability	152,374	156,701	161,678

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 7**      **OTHER POST EMPLOYMENT BENEFITS (Continued)**

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

*Sensitivity of the Southeastern Board of Cooperative Educational Services proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	175,335	156,701	140,771

*OPEB plan fiduciary net position.* Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

---

**NOTE 8**      **INTERGOVERNMENTAL AGREEMENTS**

Not reflected in the accompanying financial statements is the various Districts' participation in the Southeastern Board of Cooperative Educational Services. The Cooperative is an organization that provides member Districts educational services at a shared lower cost per District.

The Districts have one member on the Board. This Board has full authority for all budgeting and financing of the Cooperative.

The Cooperative is not a component unit of the participating Districts as the oversight responsibility is minimal, there is no financial interdependency, the Districts do not have the ability to significantly influence the operations of the Cooperative and the Districts are not accountable for fiscal matters of the Cooperative.

**NOTE 9**      **SUMMARY DISCLOSURE OF SIGNIFICANT COMMITMENTS AND CONTINGENCIES**

**Claims and Judgments** - The Cooperative participates in a number of federal, state and county programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Cooperative may be required to reimburse the grantor government. As of June 30, 2019, significant amounts of grant expenditures have not been audited by the grantor but the Cooperative believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the individual government fund or the overall financial position of the Cooperative.

**NOTE 10**      **CONTINGENCIES - TAX, SPENDING LIMITATIONS**

The Cooperative has determined that it is not subject to amendment 1, commonly known as the Taxpayers Bill of Rights (TABOR) based on the following:

1. A BOCES is not independently subject to the spending and revenue limits imposed by Amendment 1. BOCES revenues and spending may therefore fluctuate independent of the restrictions imposed by the Amendment. However, contributions by member Cooperatives and by the state will be subject to the spending limits imposed by the Amendment at the time the transfer is made to the BOCES account.
2. A BOCES may enter into multiple-year financial obligations, as those obligations are defined in Amendment 1, only to the extent and in the manner to which its member school Cooperatives are permitted under Amendment 1 to enter into such financial obligations.
3. The BOCES need not maintain an emergency reserve as required by Amendment 1 for local government entities.

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
 NOTES TO BASIC FINANCIAL STATEMENTS  
 June 30, 2019

**NOTE 10**    CONTINGENCIES - TAX, SPENDING LIMITATIONS (Continued)

4.    The BOCES is not a local government under Amendment 1 because its activities and authority are not confined to a specific geographical area within the state, it addresses matters of statewide concern, and it was created by a statewide vote of the electorate. The board is decidedly not a private entity, nor is it as presently constituted an "enterprise" under Amendment 1. While the board is not an "agency" of the state, the BOCES conclude that the best reading of Amendment 1 is to exclude from state fiscal year spending limits only those entities that are nongovernmental, and the board is essentially governmental in nature. This interpretation of Amendment 1 is the interpretation that "reasonably restrains most of the growth of government".

**NOTE 11**    CAPITAL ASSETS

A summary of changes in capital assets is as follows:

Governmental Activities

	<u>Balance</u> <u>July 1, 2018</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2019</u>
<u>Non-Depreciable Assets:</u>				
Land	21,000	-	-	21,000
<u>Total Non-Depreciable Assets</u>	<u>21,000</u>	<u>-</u>	<u>-</u>	<u>21,000</u>
<u>Depreciable Assets:</u>				
Buildings & Site Improvements	413,488	-	-	413,488
Equipment & Vehicles	773,040	32,479	-	805,519
<u>Total Depreciable Assets</u>	<u>1,186,528</u>	<u>32,479</u>	<u>-</u>	<u>1,219,007</u>
<u>Less Accumulated Depreciation for:</u>				
Building & Site Improvements	347,929	7,791	-	355,720
Equipment & Vehicles	729,515	24,544	-	754,059
<u>Total Accumulated Depreciation</u>	<u>1,077,444</u>	<u>32,335</u>	<u>-</u>	<u>1,109,779</u>
<u>Total Capital Assets, Net</u>	<u>130,084</u>	<u>144</u>	<u>-</u>	<u>130,228</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities

Instruction	1,345
Student Support	282
General Administration	6,490
Operation and Maintenance	23,708
Central Support	510
<u>Total Depreciation Expense – Governmental Activities</u>	<u>32,335</u>

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2019**

**NOTE 12**    **RISK MANAGEMENT**

The Cooperative is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees, or acts of God.

The Cooperative maintains commercial insurance for all risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

**NOTE 13**    **COLORADO SCHOOL COOPERATIVE SELF INSURANCE POOL**

The Cooperative belongs to the Colorado School Cooperative's Self-Insurance Pool. The Pool was established by the Colorado Association of School Boards (CASB) to provide insurance coverage to participants in the areas of General Liability, Errors and Omissions, Automobile Liability, Auto Physical Damage, Auto Personal Injury Protection, Real and Personal Property, Crime, Workers' Compensation and other coverage. The Board of Directors is composed of eight persons; seven of whom are appointed by the Board of Directors of CASB and the Executive Director of CASB. The Pool is managed by an independent manager chosen by the Board of Directors. Each member's initial contribution and subsequent contributions are determined by the Pool based on factors including, but not limited to, the Aggregate Pool claims, the cost of Administrative and other operating expenses, the number of participants, the adequacy of both Operating and Reserve Funds and other factors touching on the status of the Pool or an individual participant, and as approved by the Colorado Insurance Commissioner.

As the Cooperative did not exercise oversight responsibility nor have sufficient control over Pool activities, the Pool is not a component unit of the Cooperative and only the Cooperative's share of contributions to the Pool is recorded as Expenditures in the Insurance Reserve Fund.

The Cooperative's share in the Pool is not determinable from current information, but is estimated to be less than 1%. The Cooperative's share, if calculated, would not be material to the Pool's financial information at June 30, 2019.

An audited summary of the Colorado School Cooperative's Pool financial information at June 30, 2018 and for the year then ended (latest information available) follows:

Total Assets	44,237,852
Total Liabilities	<u>16,614,537</u>
Total Equity	<u>27,623,315</u>
Revenue	15,844,221
Underwriting Expenses	<u>19,487,647</u>
Underwriting Gain (Loss)	(3,643,426)
Net Investment Income	517,310
Other Income	-
Net Income (Loss) Before Dividend	<u>(3,126,116)</u>
Dividend	-
Net Income	<u>(3,126,116)</u>
Transfer of Capital Contributions	-
Change in Non Admitted Assets	<u>130,742</u>
Capital Contributions from Members	-
Unassigned Surplus	<u><u>27,623,315</u></u>

**REQUIRED SUPPLEMENTARY INFORMATION**

**BUDGETARY COMPARISONS**

**PENSION TREND DATA**

**OTHER POST EMPLOYMENT BENEFITS**

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**GENERAL FUND**  
**For the Year Ended June 30, 2019**

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget- Favorable (Unfavorable)
	<u>Original</u>	<u>Final</u>		
<b><u>REVENUES:</u></b>				
Local Sources	1,409,195	1,428,681	920,118	(508,563)
Direct Distribution Payment	-	-	25,481	25,481
Interest Income	1,000	1,000	3,360	2,360
State Sources	1,108,585	1,156,451	1,070,823	(85,628)
Federal Sources	<u>890,037</u>	<u>890,037</u>	<u>832,721</u>	<u>(57,316)</u>
<u>Total Revenues</u>	<u>3,408,817</u>	<u>3,476,169</u>	<u>2,852,503</u>	<u>(623,666)</u>
<b><u>EXPENDITURES</u></b>				
Instruction	969,749	1,001,432	927,836	73,596
Support Services:				
Pupil Services	633,546	633,546	567,599	65,947
Instructional Services	403,657	403,657	286,997	116,660
General Administration	291,744	311,304	143,406	167,898
School Administration	230,625	230,625	230,632	(7)
Business Services	98,383	98,383	99,018	(635)
Operations & Maintenance	157,393	157,393	113,176	44,217
Central Support	610,787	626,896	472,972	153,924
Facilities	30,000	30,000	1,830	28,170
Contingency Reserve	<u>413,203</u>	<u>413,203</u>	-	<u>413,203</u>
<u>Total Expenditures</u>	<u>3,839,087</u>	<u>3,906,439</u>	<u>2,843,466</u>	<u>1,062,973</u>
<b><u>REVENUES OVER (UNDER)</u></b>				
<b><u>EXPENDITURES</u></b>	(430,270)	(430,270)	9,037	
<b><u>FUND BALANCE, Beginning</u></b>	<u>430,270</u>	<u>430,270</u>	<u>746,774</u>	
<b><u>FUND BALANCE, Ending</u></b>	<u>          -</u>	<u>          -</u>	<u>755,811</u>	

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**For The Last 10 Fiscal Years (As Available)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
BOCES proportion of the net pension liability (asset)	0.0177%	0.0201%	0.0201%	0.0217%	0.0223%	0.0238%	-	-	-	-
BOCES proportionate share of the net pension liability (asset)	\$3,137,539	\$6,506,234	\$5,997,262	\$3,317,811	\$3,020,192	\$3,034,573	-	-	-	-
BOCES covered payroll	\$1,014,228	\$928,377	\$906,147	\$916,409	\$948,106	\$909,594	-	-	-	-
BOCES proportionate share of the net pension liability (asset) as a percentage of its covered payroll	309%	701%	662%	362%	319%	334%	-	-	-	-
Plan fiduciary net position as a percentage of the total pension liability	57.01%	43.96%	43.13%	59.2%	62.80%	64.06%	-	-	-	-

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF BOCES CONTRIBUTIONS - PENSION**  
**For The Last 10 Fiscal Years (As Available)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Contractually required contributions	\$ 194,022	\$ 175,277	\$ 166,573	\$ 162,451	\$ 160,888	\$ 145,454	\$ 155,218	-	-	-
Contributions in relation to the contractually required contributions	<u>\$(194,022)</u>	<u>\$(175,277)</u>	<u>\$(166,573)</u>	<u>\$(162,451)</u>	<u>\$(160,888)</u>	<u>\$(145,454)</u>	<u>\$(155,218)</u>	-	-	-
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	-	-
BOCES covered payroll	\$1,014,228	\$ 928,377	\$ 906,147	\$ 916,409	\$ 948,106	\$ 909,594	\$1,029,412	-	-	-
Contributions as a percentage of covered payroll	19.13%	18.88%	18.38%	17.73%	16.97%	15.99%	15.08%	-	-	-

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET OTHER POST EMPLOYMENT BENEFITS (OPEB) LIABILITY**  
**For The Last 10 Fiscal Years (As Available)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
BOCES proportion of the net OPEB liability (asset)	0.0115%	0.0114%	0.0115%	-	-	-	-	-	-	-
BOCES proportionate share of the net OPEB liability (asset)	\$156,701	\$148,575	\$148,452	-	-	-	-	-	-	-
BOCES covered payroll	\$1,014,228	\$928,377	\$906,147	-	-	-	-	-	-	-
BOCES proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	15.45%	16.00%	16.38%	-	-	-	-	-	-	-
Plan fiduciary net position as a percentage of the total OPEB liability	17.03%	17.53%	16.71%	-	-	-	-	-	-	-

The accompanying notes are an integral part of these financial statements.  
-39-

SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
 SCHEDULE OF BOCES CONTRIBUTIONS - OPEB  
 For The Last 10 Fiscal Years (As Available)

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Contractually required contributions	\$ 10,345	\$ 9,469	\$ 9,243	-	-	-	-	-	-	-
Contributions in relation to the contractually required contributions	<u>\$ (10,345)</u>	<u>\$ (9,469)</u>	<u>\$ (9,243)</u>	-	-	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	-	-	-	-	-	-	-
BOCES covered payroll	\$1,014,228	\$928,377	\$906,147	-	-	-	-	-	-	-
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	-	-	-	-	-	-	-

The accompanying notes are an integral part of these financial statements.

**COMBINING SCHEDULES**

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**COMBINING BALANCE SHEET BY PROGRAM - GENERAL FUND**  
**June 30, 2019**

<u>Program</u>	<u>Assets</u>			<u>Total</u>
	<u>Cash</u>	<u>Accounts Receivable</u>	<u>Accrued Revenue</u>	
Administration	411,160	29,339	-	440,499
Special Ed. Dist. Assessment	252,281	80	-	252,361
Technology	158,047	-	-	158,047
Special Ed. State ECEA	26,799	-	-	26,799
Special Ed. State Childfind	1,437	-	-	1,437
Extra ECEA High Cost	-	-	-	-
Grant Writing	125,429	-	-	125,429
School Counselor	25,957	-	-	25,957
Gifted Education Screening	(1,956)	-	1,956	-
IDEA – Part B	31,764	-	58,224	89,988
IDEA - Preschool	2,203	-	4,984	7,187
Carl Perkins	(66,688)	-	66,688	-
Title III-A ELL	(18,648)	-	18,648	-
	<u>947,785</u>	<u>29,419</u>	<u>150,500</u>	<u>1,127,704</u>

The accompanying notes are an integral part of these financial statements.

**Liabilities and Fund Balance**

<u>Accrued Salaries Payable</u>	<u>Accounts Payable</u>	<u>Unearned Grant Payments</u>	<u>Fund Balance</u>	<u>Total</u>
-	54,399	26,500	359,600	440,499
11,329	2,745	-	238,287	252,361
-	123	-	157,924	158,047
26,799	-	-	-	26,799
1,437	-	-	-	1,437
-	-	-	-	-
-	-	125,429	-	125,429
22,465	502	2,990	-	25,957
-	-	-	-	-
89,988	-	-	-	89,988
7,187	-	-	-	7,187
-	-	-	-	-
-	-	-	-	-
<u>159,205</u>	<u>57,769</u>	<u>154,919</u>	<u>755,811</u>	<u>1,127,704</u>

The accompanying notes are an integral part of these financial statements.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
COMBINING SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
For the Year Ended June 30, 2019**

	<u>Admin.</u>	<u>Special Ed Dist. Assess.</u>	<u>Technology</u>	<u>Special Ed State ECEA</u>	<u>Childfind ECEA</u>	<u>Extra ECEA High Cost</u>
<b><u>REVENUES:</u></b>						
Local Sources	429,591	238,155	252,372	-	-	-
Interest Income	3,360	-	-	-	-	-
State Sources	164,784	-	-	551,765	7,932	-
Direct Distribution Payment	6,795	7,909	10,777	-	-	-
Federal Sources	-	-	-	-	-	-
<b>Total Revenues</b>	<u>604,530</u>	<u>246,064</u>	<u>263,149</u>	<u>551,765</u>	<u>7,932</u>	<u>-</u>
<b><u>EXPENDITURES</u></b>						
Instruction	2,500	49,890	-	77,850	-	-
Support Services:						
Pupil Services	-	116,694	-	243,283	7,932	-
Instructional Services	189,963	28,496	-	-	-	-
General Administration	57,159	5,488	1,557	-	-	-
School Administration	-	-	-	230,632	-	-
Business Services	20,304	44,677	-	-	-	-
Operations & Maintenance	48,259	64,917	-	-	-	-
Central Support	205,436	16,619	250,917	-	-	-
Facilities	1,830	-	-	-	-	-
<b>Total Expenditures</b>	<u>525,451</u>	<u>326,781</u>	<u>252,474</u>	<u>551,765</u>	<u>7,932</u>	<u>-</u>
<b><u>REVENUES OVER (UNDER) EXPENDITURES</u></b>	79,079	(80,717)	10,675	-	-	-
<b><u>FUND BALANCE, Beginning</u></b>	<u>280,521</u>	<u>319,004</u>	<u>147,249</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b><u>FUND BALANCE, Ending</u></b>	<u>359,600</u>	<u>238,287</u>	<u>157,924</u>	<u>-</u>	<u>-</u>	<u>-</u>

The accompanying notes are an integral part of these financial statements.

<u>Gifted and Talented</u>	<u>ECEA Gifted Ed Screening</u>	<u>Grant Writing</u>	<u>School Counselor</u>	<u>IDEA Part B</u>	<u>IDEA Preschool</u>	<u>Carl Perkins</u>	<u>Title III-A ELL</u>	<u>Total</u>
-	-	-	-	-	-	-	-	920,118
-	-	-	-	-	-	-	-	3,360
81,682	16,138	11,512	237,010	-	-	-	-	1,070,823
-	-	-	-	-	-	-	-	25,481
-	-	-	-	<u>699,463</u>	<u>43,067</u>	<u>66,882</u>	<u>23,309</u>	<u>832,721</u>
<u>81,682</u>	<u>16,138</u>	<u>11,512</u>	<u>237,010</u>	<u>699,463</u>	<u>43,067</u>	<u>66,882</u>	<u>23,309</u>	<u>2,852,503</u>
78,782	-	-	202,321	404,427	43,067	63,856	5,143	927,836
-	-	-	-	199,690	-	-	-	567,599
2,900	15,138	-	34,689	-	-	-	15,811	286,997
-	1,000	11,512	-	61,309	-	3,026	2,355	143,406
-	-	-	-	-	-	-	-	230,632
-	-	-	-	34,037	-	-	-	99,018
-	-	-	-	-	-	-	-	113,176
-	-	-	-	-	-	-	-	472,972
-	-	-	-	-	-	-	-	1,830
<u>81,682</u>	<u>16,138</u>	<u>11,512</u>	<u>237,010</u>	<u>699,463</u>	<u>43,067</u>	<u>66,882</u>	<u>23,309</u>	<u>2,843,466</u>
-	-	-	-	-	-	-	-	9,037
-	-	-	-	-	-	-	-	<u>746,774</u>
-	-	-	-	-	-	-	-	<u>755,811</u>

The accompanying notes are an integral part of these financial statements.

**STATE REQUIRED SCHEDULES**





**Colorado Department of Education**  
**Bolded Balance Sheet Report**  
 District: 9075 - Southeastern BOCES  
 Fiscal Year 2018-19  
 Colorado School District/BOCES

ASSETS	Governmental							Proprietary					Fiduciary		
	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45,47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Cash and Investments (8100-8104,8111)	947,785	0	0	0	0	0	0	0	0	0	0	0	0	0	947,785
Grants Accounts Receivable (8142)	150,499	0	0	0	0	0	0	0	0	0	0	0	0	0	150,499
Other Receivables (8151-8154,8161)	29,419	0	0	0	0	0	0	0	0	0	0	0	0	0	29,419
<b>Total Assets</b>	<b>1,127,704</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,127,704</b>



Fiduciary

Proprietary

Governmental

FUND EQUITY

	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Respendable Fund Balance 6710	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Restricted Fund Balance 6720	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
EXBOR - Emergency Reserve 6721	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
EXBOR - Multi-Year 6722	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Demurr Emergency Reserve (letter of credit or real estate) 6723	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Education Preschool Program (CPM) Reserve 6724	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Ed. Development/Retention Reserve 6725	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Risk-Related / Restricted Capital Reserve 6726	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
ESSE Capital Reserve 6727	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Commitment Fund Balance 6750	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Assigned Fund Balance 6750	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unassigned Fund Balance 6770	755,811	0	0	0	0	0	0	0	0	0	0	0	0	0	755,811
Invested in Capital Assets Net of Related Debt 6790	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Restricted Net Assets 6791	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unrestricted Net Assets 6792	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Prior Period Adjustment 6880	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
<b>Total Fund Equity</b>	<b>755,811</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>755,811</b>

	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Total Liabilities & Fund Equity	1,127,704	0	0	0	0	0	0	0	0	0	0	0	0	0	1,127,704

	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk-Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85
For Each Fund Type:	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Do Assets=Liability++Fund Equity	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

**SINGLE AUDIT SECTION**

164 E. MAIN  
TRINIDAD, COLORADO 81082  
(719) 846-9241 FAX (719) 846-3352

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER  
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

**Board of Directors  
Southeastern Board of  
Cooperative Educational Services  
Lamar, Colorado 81052**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Southeastern Board of Cooperative Educational Services as of and for the year ended June 30, 2019; and the related notes to the financial statements, which collectively comprise Southeastern Board of Cooperative Educational Services' basic financial statements, and have issued our report thereon dated November 29, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Southeastern Board of Cooperative Educational Services' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Southeastern Board of Cooperative Educational Services' internal control. Accordingly, we do not express an opinion on the effectiveness of the Southeastern Board of Cooperative Educational Services' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Southeastern Board of Cooperative Educational Services' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Dyer, Waller & Co., Inc.*

November 29, 2019

164 E. MAIN  
TRINIDAD, COLORADO 81082  
(719) 846-9241 FAX (719) 846-3352

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR PROGRAM AND ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE**

Board of Directors  
Southeastern Board of  
Cooperative Educational Services  
Lamar, Colorado 81052

**Report on Compliance for Each Major Federal Program**

We have audited Southeastern Board of Cooperative Educational Services' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Southeastern Board of Cooperative Educational Services' major federal programs for the year ended June 30, 2019. Southeastern Board of Cooperative Educational Services' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Southeastern Board of Cooperative Educational Services' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Southeastern Board of Cooperative Educational Services' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Southeastern Board of Cooperative Educational Services' compliance.

## Opinion on Each Major Federal Program

In our opinion, Southeastern Board of Cooperative Educational Services complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

## Report on Internal Control Over Compliance

Management of Southeastern Board of Cooperative Educational Services is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Southeastern Board of Cooperative Educational Services' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Southeastern Board of Cooperative Educational Services' internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Dyer, Walker & Co., PC.

November 29, 2019

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended June 30, 2019**

---

**SUMMARY OF AUDITOR'S RESULTS**

**Report**

An unmodified report has been issued on the financial statements of Southeastern Board of Cooperative Educational Services

**Internal Control – Financial Statements**

No conditions were disclosed by the audit that are considered to be a material weakness.  
No significant deficiencies not considered a material weakness were identified.

**Noncompliance – Financial Statements**

No instances of noncompliance in amounts material to the financial statements of Southeastern Board of Cooperative Educational Services were disclosed by the audit.

**Internal Control – Federal Awards**

No conditions were disclosed by the audit that are considered to be a material weakness.  
No significant deficiencies not considered a material weakness were identified.

**Report on Compliance – Major Programs**

An unmodified report has been issued on Southeastern Board of Cooperative Educational Services Compliance for Major Programs.

**Audit Findings**

Audit findings requiring disclosure in accordance with 2 CFR Section 200.516(a) were not disclosed by the audit.

**Major Programs**

IDEA – Part B	CFDA	84.027
IDEA – Preschool	CFDA	84.173

**Dollar Threshold to Distinguish Type A and Type B Programs**

\$750,000.

**Qualification as Low-Risk Auditee**

The Cooperative does qualify as a low-risk auditee for Fiscal Year 2018/2019.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended June 30, 2019**

---

**SUMMARY OF AUDITOR'S RESULTS: (continued)**

**SECTION II – FINANCIAL STATEMENT FINDINGS**

None

**SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

None

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES  
SUMMARY OF SCHEDULE OF PRIOR AUDIT FINDINGS  
For the Year Ended June 30, 2019**

---

**There are no prior audit findings requiring disclosure.**

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the Year Ended June 30, 2019**

---

<u>Federal Grantor/Pass Through Grantor/Program Title</u>	<u>CFDA Number</u>	<u>CDE Code</u>	<u>Expenditures</u>
<u>Special Education Cluster (IDEA)-Cluster</u>			
<u>Department of Education</u>			
(Passed through Colorado Department of Education)			
Special Education—Grants to States			
Special Education—Grants to States	84.027	4027	<u>699,463</u>
Special Education—Preschool Grants	84.173	4173	<u>43,067</u>
<u>Total Special Education Cluster (IDEA)-Cluster</u>			<u>742,530</u>
<u>Other Programs</u>			
<u>Department of Education</u>			
(Passed through Otero Junior College)			
Career and Technical Education – Basic Grants to States	84.048	4048	<u>66,882</u>
(Passed through Colorado Department of Education)			
English Language Acquisition State Grants	84.365	4365	<u>23,309</u>
<u>TOTAL EXPENDITURES OF FEDERAL AWARDS</u>			<u>832,721</u>

The accompanying notes are an integral part of this schedule.

**SOUTHEASTERN BOARD OF COOPERATIVE EDUCATIONAL SERVICES**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the Year Ended June 30, 2019**

---

**NOTE 1**    **Basis of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Southeastern Board of Cooperative Educational Services and is presented on the modified accrual basis of accounting. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.

**NOTE 2**    **Indirect Cost Rates**

Grants being charged indirect cost have been received from the Colorado Department of Education. The Department calculates an allowable indirect cost rate for individual sub-recipients and mandates that the rate be used as the maximum for the recovery of indirect cost. The BOCES has recovered indirect cost from grant funds at an amount no greater than that allowed by the Colorado Department of Education and has not elected to use the 10% de minimis indirect cost rate allowed by Uniform Guidance.

**NOTE 3**    **Subrecipients**

The BOCES did not provide any payments to subrecipients for the fiscal year ended June 30, 2019.